

## Message Text

CONFIDENTIAL

PAGE 01 ROME 17447 261627Z  
ACTION IO-14

INFO OCT-01 AGRE-00 USIE-00 AID-05 EB-08 AF-10 ARA-10  
EA-10 EUR-12 NEA-10 COME-00 ISO-00 TRSE-00 IOE-00  
SSO-00 L-03 OIC-02 /085 W  
-----016756 261701Z /47

O 261600Z OCT 77  
FM AMEMBASSY ROME  
TO SECSTATE WASHDC IMMEDIATE 8027  
INFO AMEMBASSY TEL AVIV IMMEDIATE  
USMISSION USUN NEW YORK

C O N F I D E N T I A L ROME 17447

FODAG

E.O. 11652: GDS  
TAGS: FAO, OCON  
SUBJECT: WFP: CFA: PARA 14 OF GENERAL REGULATIONS ON ELIGIBILITY  
OF NON-MEMBERS TO REQUEST WFP FOOD AID

1. AS REPORTED IN OCT 24 WOLF-BYRNES TELCON, ISRAELI  
PERMREP DOUEK APPROACHED U.S. PERMREP OBJECTING TO COM-  
PROMISE LANGUAGE ALTERING PARA 14 OF GENERAL REGULATIONS,  
PAINFULLY PRODUCED AT SPRING SESSION OF CFA AND PRESENTED  
IN CFA 4/7. ALTHOUGH THIS DOCUMENT HAS BEEN AVAILABLE  
SINCE SEPTEMBER, DOUEK ARGUED STRONGLY THAT U.S. SHOULD  
OPPOSE THIS LANGUAGE OR SEEK ONE WEEK DELAY IN ITS CONSID-  
ERATION, NOTING THAT HIS GOVERNMENT WOULD BE APPROACHING  
STATE DEPARTMENT IN SAME SENSE. LANGUAGE OF PROPOSED  
REVISION IN PARA 14 OPPOSED BY ISRAELIS IS AS FOLLOWS:

CONFIDENTIAL

CONFIDENTIAL

PAGE 02 ROME 17447 261627Z

"ELIGIBILITY FOR ASSISTANCE

14. ALL STATES MEMBERS OF THE UNITED NATIONS OR MEMBERS  
OR ASSOCIATE MEMBERS OF ANY SPECIALIZED AGENCY OR OF  
THE IAEA SHALL BE ELIGIBLE TO SUBMIT REQUESTS FOR

CONSIDERATION BY THE PROGRAMME. THE PROGRAMME MAY ALSO CONSIDER OTHER REQUESTS THAT ARE IN LINE WITH DECISIONS OF THE UNITED NATIONS AND FAO WHICH MEET THE AIMS OF THE PROGRAMME AND FOR WHICH THERE IS ADEQUATE ASSURANCE THAT IMPLEMENTATION WILL BE CARRIED OUT IN ACCORDANCE WITH THE PROGRAMME'S CRITERIA AND PROCEDURES AS APPROPRIATE."

2. PERMREP REPLIED THAT WE WOULD REPORT HIS DEMARCHE BUT THAT U.S. POSITION WAS THAT IF LANGUAGE IN 4/7 NOT CHANGED TO MAKE SPECIFIC REFERENCE TO LIBERATION MOVEMENTS, AS GROUP OF 77 NOW PROPOSING, U.S. WOULD NOT OPPOSE.

3. DOUEK ALSO FOCUSSED ON PARA 14 OF DOCUMENT 4/7 IN WHICH EXECUTIVE DIRECTOR STATED SPECIFICALLY THAT PLO WOULD, IN TERMS OF LANGUAGE OF ABOVE REVISION, BE ELIGIBLE TO REQUEST FOOD AID. UNFORTUNATELY, DOCUMENT CITES RES 3236 AND 3237 AS EXAMPLE OF KIND OF UN DECISION REVISED LANGUAGE REFERS TO, (FACT WHICH CAUSES ISRAELIS TO SEE POTENTIAL WFP FOOD AID TO PLO OF SUPPORTING PLO POLITICAL AIMS. DOUEK WAS NOT COMFORTED BY EMPHASIS IN EXEC DIRECTOR'S PARA ON CRITERIA OF HOST GOVERNMENT ACCEPTABILITY WHICH ANY PLO REQUEST WOULD HAVE TO MEET).

4. DOUEK CALLED AGAIN OCTOBER 25 TO STATE HE WAS  
CONFIDENTIAL

CONFIDENTIAL

PAGE 03 ROME 17447 261627Z

INFORMED ISRAELI EMBASSY IN WASHINGTON HAD REPEATED HIS DEMARCHE TO DEPT AND TO BONN AS WELL AND THAT FRG REP HERE WILL NOW OPPOSE PARA 14. PRESSED FOR U.S. POSITION, BAKER EXPLAINED THAT HE HAD TOLD CFA CHAIRMAN GRANQVIST THAT IF HE FOUND, AFTER CONSULTING MEMBERS, THAT NO CONSENSUS EXISTED, HE MIGHT SUGGEST FURTHER CONSIDERATION IN A WORKING GROUP OR EVEN POSTPONEMENT OF ISSUE UNTIL SPRING CFA. HE NOTED WE HAD ALSO TOLD GRANQVIST WE WOULD OPPOSE GROUP-77 CHARGES IN REVISED PARA 14 BUT COULD ACCEPT PRESENT TEXT. HE FURTHER NOTED THAT HE HAD POINTED OUT BOTH TO SECRETARIAT AND TO GRANQVIST THAT WFP BY CHOOSING UNGA RES. 3236 AND 3237 HAD INEXPLICABLY SELECTED A POLITICAL RATHER THAN HUMANITARIAN CONTEXT FOR WFP RELATIONS WITH PLO. HE NOTED THAT USG NOT RESPONSIBLE FOR CONTEXT IN WHICH EXECUTIVE DIRECTOR OR HIS STAFF PLACED REVISED LANGUAGE AND THAT ISRAEL EQUALLY ENTITLED TO OBJECT TO IT IF IT WISHED. WE REGRETTED LANGUAGE BUT DID NOT REGARD IT AS AFFECTING FUTURE WFP PRACTICE IN HANDLING ANY PLO REQUESTS. DOUEK AGAIN REFERRED TO FRG POSITION SUGGESTING IT WOULD BE SURPRISING IF U.S. SUPPORTED TEXT OPPOSED BY FRG. OUR CHECK WITH FRG INDICATED THAT

CONTRARY TO DOUEK ASSERTATION, THEIR POSITION IDENTICAL  
TO OURS. HOLMES

CONFIDENTIAL

NNN

## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01-Jan-1994 12:00:00 am  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** n/a  
**Control Number:** n/a  
**Copy:** SINGLE  
**Sent Date:** 26-Oct-1977 12:00:00 am  
**Decaption Date:** 01-Jan-1960 12:00:00 am  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 22 May 2009  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1977ROME17447  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** GS  
**Errors:** N/A  
**Expiration:**  
**Film Number:** D770393-0494  
**Format:** TEL  
**From:** ROME  
**Handling Restrictions:** n/a  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1977/newtext/t19771021/aaaaarbj.tel  
**Line Count:** 118  
**Litigation Code IDs:**  
**Litigation Codes:**  
**Litigation History:**  
**Locator:** TEXT ON-LINE, ON MICROFILM  
**Message ID:** e2832227-c288-dd11-92da-001cc4696bcc  
**Office:** ACTION IO  
**Original Classification:** CONFIDENTIAL  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 3  
**Previous Channel Indicators:** n/a  
**Previous Classification:** CONFIDENTIAL  
**Previous Handling Restrictions:** n/a  
**Reference:** n/a  
**Retention:** 0  
**Review Action:** RELEASED, APPROVED  
**Review Content Flags:**  
**Review Date:** 29-Nov-2004 12:00:00 am  
**Review Event:**  
**Review Exemptions:** n/a  
**Review Media Identifier:**  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**SAS ID:** 788866  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** WFP: CFA: PARA 14 OF GENERAL REGULATIONS ON ELIGIBILITY OF NON-MEMBERS TO REQUEST WFP FOOD AID  
**TAGS:** OCON, FAO  
**To:** STATE  
**Type:** TE  
**vdkgvwkey:** odhc://SAS/SAS.dbo.SAS\_Docs/e2832227-c288-dd11-92da-001cc4696bcc  
**Review Markings:**  
Margaret P. Grafeld  
Declassified/Released  
US Department of State  
EO Systematic Review  
22 May 2009  
**Markings:** Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009